WEST VIRGINIA LEGISLATURE

EIGHTIETH LEGISLATURE REGULAR SESSION, 2011

ENROLLED

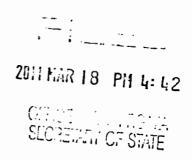
COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 234

(By Senators Kessler (Acting President) and Hall, By Request of the Executive)

[Passed March 9, 2011; in effect ninety days from passage.]



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AN ACT to amend and reenact §8-38-3, §8-38-4, §8-38-5, §8-38-7, §8-38-10, §8-38-12, §8-38-15, §8-38-16, §8-38-17 and §8-38-20 of the Code of West Virginia, 1931, as amended, all relating to revising the Municipal Economic Opportunity Development District Act generally; enlarging the types of municipal corporations that may use sales tax increment financing to finance certain economic development projects to any Class I, Class II and Class III city and any Class IV town or village; "mining operations" in the definition of including "remediation"; including remediation of former coal or other mining sites as a permissible development expenditure for a project; changing the standard by which the maximum amounts of reserves that may be established in the financing of a project are measured; recommending that the Development Office consider whether the economic development that a project enables is large enough to require that it contain mixed-use development consisting of a housing component with at least ten percent of housing units in the district allocated for affordable housing when determining whether

there is a pressing need for the project; defining "affordable housing"; reducing the amount of capital investment required for project approval; allowing the Development Office to reduce the minimum amount of local sales tax revenues that would be deposited into the state's General Revenue Fund in certain circumstances; providing that the maximum repayment schedule of all notes, bonds or other instruments issued to fund projects is thirty years; and providing technical and clerical cleanup.

Be it enacted by the Legislature of West Virginia:

That $\S 8-38-3$, $\S 8-38-4$, $\S 8-38-5$, $\S 8-38-7$, $\S 8-38-10$, $\S 8-38-12$, §8-38-15, §8-38-16, §8-38-17 and §8-38-20 of the Code of West Virginia, 1931, as amended, be amended and reenacted, all to read as follows:

ARTICLE 38. MUNICIPAL ECONOMIC OPPORTUNITY DEVELOP-MENT DISTRICTS.

§8-38-3. Definitions.

- 1 For purposes of this article, the term:
- 2 (1) "Affordable housing" means housing that could be
- 3 purchased with a cash down payment of at least ten percent
- 4 and the proceeds of a mortgage loan, the monthly principal
- 5 and interest payments on which do not exceed thirty percent
- 6 of the gross monthly income of a household earning one
- 7 hundred percent of the current median family income, as
- 8 computed by the United States Department of Housing and 9 Urban Development, for the county in which the district is
- 10 located. For the purposes of this definition, the monthly
- 11 principal and interest payments referred to in the preceding
- 12 sentence are computed using a standard amortization 13 calculation incorporating the prevailing annual rate of
- 14 interest on mortgage loans offered by financial institutions
- 15 in the vicinity of the district, as determined by the Develop-
- 16 ment Office at the time of its review of a municipality's

- 17 application in accordance with section seven of this article,
- 18 and a thirty year amortization period.
- 19 (2) "Development expenditures" means payments for
- 20 governmental functions, programs, activities, facility
- 21 construction, improvements and other goods and services
- 22 which a district board is authorized to perform or provide
- 23 under section five of this article:
- 24 (3) "District" means an economic opportunity development
- 25 district created pursuant to this article;
- 26 (4) "District board" means a district board created pursu-
- 27 ant to section ten of this article;
- 28 (5) "Eligible property" means any taxable or exempt real
- 29 property located in a district established pursuant to this
- 30 article:
- 31 (6) "Municipality" is a word of art and means any Class I,
- 32 Class II and Class III city or any Class IV town or village as
- 33 classified in section three, article one of this chapter;
- 34 (7) "Remediation" means measures undertaken to bring
- 35 about the reconditioning or restoration of property located
- 36 within the boundaries of an economic opportunity develop-
- 37 ment district that has been affected by exploration, mining,
- 38 industrial operations or solid waste disposal and which
- 39 measures, when undertaken, will eliminate or ameliorate the
- 40 existing state of the property and enable the property to be
- 41 commercially developed.

§8-38-4. Authorization to create economic opportunity development districts.

- 1 A municipality may, in accordance with the procedures
- 2 and subject to the limitations set forth in this article:
- 3 (1) Create one or more economic opportunity development
- 4 districts within its limits;

- 5 (2) Provide for the administration and financing of devel-6 opment expenditures within the districts; and
- 7 (3) Provide for the administration and financing of a
- 8 continuing program of development expenditures within the
- 9 districts.

§8-38-5. Development expenditures.

- 1 Any municipality that has established an economic
- 2 opportunity development district under this article may
- 3 make, or authorize to be made by a district board and other
- 4 public or private parties, development expenditures as will
- 5 promote the economic vitality of the district and the general
- 6 welfare of the municipality, including, but not limited to,
- 7 expenditures for the following purposes:
- 8 (1) Beautification of the district by means including
- 9 landscaping and construction and erection of fountains,
- 10 shelters, benches, sculptures, signs, lighting, decorations and
- 11 similar amenities;
- 12 (2) Provision of special or additional public services such
- 13 as sanitation, security for persons and property and the
- 14 construction and maintenance of public facilities, including,
- 15 but not limited to, sidewalks, parking lots, parking garages
- 16 and other public areas;
- 17 (3) Making payments for principal, interest, issuance costs,
- 18 any of the costs described in section twenty of this article
- 19 and appropriate reserves for bonds and other instruments
- 20 and arrangements issued or entered into by the municipality
- 21 for financing the expenditures of the district described in
- 22 this section and to otherwise implement the purposes of this
- 23 article:
- 24 (4) Providing financial support for public transportation
- 25 and vehicle parking facilities open to the general public,
- 26 whether physically situate within the district's boundaries or
- 27 on adjacent land;

- 28 (5) Acquiring, building, demolishing, razing, constructing,
- 29 repairing, reconstructing, refurbishing, renovating, rehabili-
- 30 tating, expanding, altering, otherwise developing, operating
- 31 and maintaining real property generally, parking facilities,
- 32 commercial structures and other capital improvements to
- 33 real property, fixtures and tangible personal property,
- 34 whether or not physically situate within the district's
- 35 boundaries: Provided, That the expenditure directly benefits
- 36 the district;
- 37 (6) Developing plans for the architectural design of the
- 38 district and portions thereof and developing plans and
- 39 programs for the future development of the district;
- 40 (7) Developing, promoting and supporting community
- 41 events and activities open to the general public that benefit
- 42 the district;
- 43 (8) Providing the administrative costs for a district man-
- 44 agement program;
- 45 (9) Providing for the usual and customary maintenance and
- 46 upkeep of all improvements and amenities in the district as
- 47 are commercially reasonable and necessary to sustain its
- 48 economic viability on a permanent basis;
- 49 (10) Providing any other services that the municipality or
- 50 district board is authorized to perform and which the
- 51 municipality does not also perform to the same extent on a
- 52 countywide basis;
- 53 (11) Making grants to the owners or tenants of economic
- 54 opportunity development district for the purposes described
- 55 in this section;
- 56 (12) Acquiring an interest in any entity or entities that own
- 57 any portion of the real property situate in the district and
- 58 contributing capital to any entity or entities;

- 59 (13) Remediation of publicly or privately owned landfills,
- 60 former coal or other mining sites, solid waste facilities or
- 61 hazardous waste sites to facilitate commercial development
- 62 which would not otherwise be economically feasible; and
- 63 (14) To do any and all things necessary, desirable or
- 64 appropriate to carry out and accomplish the purposes of this
- 65 article notwithstanding any provision of this code to the
- 66 contrary.

§8-38-7. Application to Development Office for approval of an economic opportunity development district project.

- 1 (a) General. The Development Office shall receive and
- 2 act on applications filed with it by municipalities pursuant
- 3 to section six of this article. Each application must include:
- 4 (1) A true copy of the notice described in section six of this
- 5 article:
- 6 (2) The total cost of the project;
- 7 (3) A reasonable estimate of the number of months needed
- 8 to complete the project;
- 9 (4) A general description of the capital improvements,
- 10 additional or extended services and other proposed develop-
- 11 ment expenditures to be made in the district as part of the
- 12 project;
- 13 (5) A description of the proposed method of financing the
- 14 development expenditures, together with a description of the
- 15 reserves to be established for financing ongoing development
- 16 expenditures necessary to permanently maintain the opti-
- 17 mum economic viability of the district following its incep-
- 18 tion: Provided, That the amounts of the reserves may not
- 19 exceed the amounts that would be required by prevailing
- 20 commercial capital market considerations;

- 21 (6) A description of the sources and anticipated amounts of
- 22 all financing, including, but not limited to, proceeds from the
- 23 issuance of any bonds or other instruments, revenues from
- 24 the special district excise tax and enhanced revenues from
- 25 property taxes and fees;
- 26 (7) A description of the financial contribution of the
- 27 municipality to the funding of development expenditures;
- 28 (8) Identification of any businesses that the municipality
- 29 expects to relocate their business locations from the district
- 30 to another place in the state in connection with the estab-
- 31 lishment of the district or from another place in this state to
- 32 the district: Provided, That for purposes of this article, any
- 33 entities shall be designated "relocated entities";
- 34 (9) Identification of any businesses currently conducting
- 35 business in the proposed economic opportunity development
- 36 district that the municipality expects to continue doing
- 37 business there after the district is created:
- 38 (10) A good faith estimate of the aggregate amount of
- 39 consumers sales and service tax that was actually remitted
- 40 to the Tax Commissioner by all business locations identified
- 41 as provided in subdivisions (8) and (9) of this subsection with
- 42 respect to their sales made and services rendered from their
- 43 then current business locations that will be relocated from,
- 44 or to, or remain in the district for the twelve full calendar
- 45 months next preceding the date of the application: *Provided*,
- 6 That for purposes of this article, the aggregate amount is
- 47 designated as "the base tax revenue amount";
- 48 (11) A good faith estimate of the gross annual district tax
- 49 revenue amount;
- 50 (12) The proposed application of any surplus from all
- 51 funding sources to further the objectives of this article;
- 52 (13) The Tax Commissioner's certification of: (i) The
 - 3 amount of consumers sales and service taxes collected from

- 54 businesses located in the economic opportunity district
- 55 during the twelve calendar months preceding the calendar
- 56 quarter during which the application will be submitted to
- 57 the Development Office: (ii) the estimated amount of eco-
- 58 nomic opportunity district excise tax that will be collected
- 59 during the first twelve months after the month in which the
- 60 Tax Commissioner would first begin to collect that tax: and
- 61 (iii) the estimated amount of economic opportunity district
- 62 excise tax that will be collected during the first thirty-six
- 63 months after the month in which the Tax Commissioner
- 64 would first begin to collect that tax; and
- 65 (14) Any additional information the Development Office 66 may require.
- 67 (b) Review of applications. The Development Office
- 68 shall review all project proposals for conformance to statu-
- 69 tory and regulatory requirements, the reasonableness of the
- 70 project's budget and timetable for completion and the
- 71 following criteria:
- 72 (1) The quality of the proposed project and how it ad-
- 73 dresses economic problems in the area in which the project
- 74 will be located:
- 75 (2) The merits of the project determined by a cost-benefit
- 76 analysis that incorporates all costs and benefits, both public
- 77 and private:
- 78 (3) Whether the project is supported by significant private
- 79 sector investment and substantial credible evidence that, but
- 80 for the existence of sales tax increment financing, the project
- 81 would not be feasible;
- 82 (4) Whether the economic opportunity development district
- 83 excise tax dollars will leverage or be the catalyst for the
- 84 effective use of private, other local government, state or
- 85 federal funding that is available;

- 86 (5) Whether there is substantial and credible evidence that
- 87 the project is likely to be started and completed in a timely
- 88 fashion:
- 89 (6) Whether the project will, directly or indirectly, improve
- 90 the opportunities in the area where the project will be
- 91 located for the successful establishment or expansion of
- 92 other industrial or commercial businesses:
- 93 (7) Whether the project will, directly or indirectly, assist in
- 94 the creation of additional long-term employment opportuni-
- 95 ties in the area and the quality of jobs created in all phases
- 96 of the project, to include, but not be limited to, wages and
- 97 benefits:
- 98 (8) Whether the project will fulfill a pressing need for the
- 99 area, or part of the area, in which the economic opportunity
- 100 district is located: Provided, That the Development Office
- 101 should consider whether the economic development project
- 102 is large enough to require that it contain a mixed use
- 103 development provision consisting of a housing component
- 104 with at least ten percent of housing units in the district
- 105 allocated for affordable housing:
- 106 (9) Whether the municipality has a strategy for economic
- 107 development in the municipality and whether the project is
- 108 consistent with that strategy;
- 109 (10) Whether the project helps to diversify the local
- 110 economy;
- . 111 (11) Whether the project is consistent with the goals of this
 - 112 article;
 - 113 (12) Whether the project is economically and fiscally sound
 - 114 using recognized business standards of finance and account-
 - 115 ing; and
 - 116 (13) (A) The ability of the municipality and the project
 - 117 developer or project team to carry out the project: Provided,

- 118 That no project may be approved by the Development Office
- 119 unless the amount of all development expenditures proposed
- 120 to be made in the first twenty-four months following the
- 121 creation of the district results in capital investment of more
- 122 than \$25 million in the district and the municipality submits
- 123 clear and convincing information, to the satisfaction of the
- 124 Development Office, that the investment will be made if the
- 125 Development Office approves the project and the Legislature
- 126 authorizes the municipality to levy an excise tax on sales of
- 127 goods and services made within the economic opportunity
- 128 development district as provided in this article.
- 129 (B) Notwithstanding any provision of paragraph (A) of this
- 130 subdivision to the contrary, no project involving remediation
- 131 may be approved by the Development Office unless the
- 132 amount of all development expenditures proposed to be made
- 133 in the first forty-eight months following the creation of the
- 134 district results in capital investment of more than \$25
- 135 million in the district. In addition to the remaining provi-
- 136 sions of paragraph (A) of this subdivision the Development
- 137 Office may not approve a project involving remediation
- 138 authorized under section five of this article unless the
- 139 municipality submits clear and convincing information, to
- 140 the satisfaction of the Development Office, that the proposed
- 141 remediation expenditures to be financed by the issuance of
- 142 bonds or notes pursuant to section sixteen of this article do
- 143 not constitute more than twenty-five percent of the total
- 144 development expenditures associated with the project.
- 145 (c) Additional criteria. The Development Office may
- 146 establish other criteria for consideration when approving the
- 147 applications.
- 148 (d) Action on the application. The Executive Director of
- 149 the Development Office shall act to approve or not approve
- 150 any application within thirty days following the receipt of
- 151 the application or the receipt of any additional information
- 152 requested by the Development Office, whichever is the later.

153 (e) Certification of project. — If the Executive Director of 154 the Development Office approves a municipality's economic 155 opportunity district project application, he or she shall issue 156 to the municipality a written certificate evidencing the 157 approval.

158 The certificate shall expressly state a base tax revenue 159 amount, the gross annual district tax revenue amount and 160 the estimated net annual district tax revenue amount which, 161 for purposes of this article, is the difference between the 162 gross annual district tax revenue amount and the base tax 163 revenue amount, all of which the Development Office has 164 determined with respect to the district's application based on 165 any investigation it considers reasonable and necessary, 166 including, but not limited to, any relevant information the 167 Development Office requests from the Tax Commissioner 168 and the Tax Commissioner provides to the Development 169 Office: Provided, That in determining the net annual district 170 tax revenue amount, the Development Office may not use a 171 base tax revenue amount less than that amount certified by 172 the Tax Commissioner but, in lieu of confirmation from the 173 Tax Commissioner of the gross annual district tax revenue 174 amount, the Development Office may use the estimate of the gross annual district tax revenue amount provided by the 175 176 municipality pursuant to subsection (a) of this section.

177 (f) Certification of enlargement of geographic boundaries of 178 previously certified district. — If the Executive Director of 179 the Development Office approves a municipality's economic 180 opportunity district project application to expand the 181 geographic boundaries of a previously certified district, he or 182 she shall issue to the municipality a written certificate 183 evidencing the approval.

The certificate shall expressly state a base tax revenue amount, the gross annual district tax revenue amount and the estimated net annual district tax revenue amount which, for purposes of this article, is the difference between the gross annual district tax revenue amount and the base tax revenue amount, all of which the Development Office has

- 190 determined with respect to the district's application based on
- 191 any investigation it considers reasonable and necessary,
- 192 including, but not limited to, any relevant information the
- 193 Development Office requests from the Tax Commissioner
- 194 and the Tax Commissioner provides to the Development
- 195 Office: Provided, That in determining the net annual district
- 196 tax revenue amount, the Development Office may not use a
- 197 base tax revenue amount less than that amount certified by
- 198 the Tax Commissioner, but, in lieu of confirmation from the
- 199 Tax Commissioner of the gross annual district tax revenue
- 200 amount, the Development Office may use the estimate of the
- 201 gross annual district tax revenue amount provided by the
- 202 municipality pursuant to subsection (a) of this section.
- 203 (g) Promulgation of rules. The Executive Director of the
- 204 Development Office may promulgate rules to implement the
- 205 economic opportunity development district project applica-
- 206 tion approval process and to describe the criteria and
- 207 procedures it has established in connection therewith. These
- 208 rules are not subject to the provisions of chapter
- 209 twenty-nine-a of this code but shall be filed with the
- 210 Secretary of State.

§8-38-10. Ordinance to create district as approved by Development Office and authorized by the Legislature.

- 1 (a) General. If an economic opportunity development
- 2 district project has been approved by the Executive Director
- 3 of the Development Office and the levying of a special
- 4 district excise tax for the district has been authorized by the
- 5 Legislature, all in accordance with this article, the munici-
- 6 pality may create the district by ordinance entered of record
- 7 as provided in article one of this chapter: Provided, That the
- 8 municipality may not amend, alter or change in any manner
- 9 the boundaries of the economic opportunity development
- 10 district authorized by the Legislature. In addition to all
- 11 other requirements, the ordinance shall contain the follow-
- 12 ing:

- 13 (1) The name of the district and a description of its bound-14 aries:
- 15 (2) A summary of any proposed services to be provided and
- 16 capital improvements to be made within the district and a
- 17 reasonable estimate of any attendant costs;
- 18 (3) The base and rate of any special district excise tax that
- 19 may be imposed upon sales by businesses for the privilege of
- 20 operating within the district, which tax shall be passed on to
- 21 and paid by the consumer, and the manner in which the
- 22 taxes will be imposed, administered and collected, all of
- 23 which shall be in conformity with the requirements of this
- 24 article; and
- 25 (4) The district board members' terms, their method of
- 26 appointment and a general description of the district board's
- 27 powers and duties, which powers may include the authority:
- 28 (A) To make and adopt all necessary bylaws and rules for
- 29 its organization and operations not inconsistent with any
- 30 applicable laws;
- 31 (B) To elect its own officers, to appoint committees and to
- 32 employ and fix compensation for personnel necessary for its
- 33 operations;
- 34 (C) To enter into contracts with any person, agency,
- 35 government entity, agency or instrumentality, firm, partner-
- 36 ship, limited partnership, limited liability company or
- 37 corporation, including both public and private corporations,
- 38 and for-profit and not-for-profit organizations and generally
- 39 to do any and all things necessary or convenient for the
- 40 purpose of promoting, developing and advancing the pur-
- 41 poses described in section two of this article;
- 42 (D) To amend or supplement any contracts or leases or to
- 43 enter into new, additional or further contracts or leases upon
- 44 the terms and conditions for consideration and for any term
- 45 of duration, with or without option of renewal, as agreed

- 46 upon by the district board and any person, agency, govern-
- 47 ment entity, agency or instrumentality, firm, partnership,
- 48 limited partnership, limited liability company or corpora-
- 49 tion:
- 50 (E) To, unless otherwise provided in, and subject to the
- 51 provisions of any contracts or leases to operate, repair,
- 52 manage, and maintain buildings and structures and provide
- 53 adequate insurance of all types and in connection with the
- 54 primary use thereof and incidental thereto to provide
- 55 services, such as retail stores and restaurants, and to effectu-
- 56 ate incidental purposes, grant leases, permits, concessions or
- 57 other authorizations to any person or persons upon the terms
- 58 and conditions for consideration and for the term of duration
- 59 as agreed upon by the district board and any person, agency,
- 60 governmental department, firm or corporation;
- 61 (F) To delegate any authority given to it by law to any of its
- 62 officers, committees, agents or employees;
- 63 (G) To apply for, receive and use grants-in-aid, donations
- 64 and contributions from any source or sources and to accept
- 65 and use bequests, devises, gifts and donations from any
- 66 person, firm or corporation;
- 67 (H) To acquire real property by gift, purchase or construc-
- 68 tion or in any other lawful manner and hold title thereto in
- 69 its own name and to sell, lease or otherwise dispose of all or
- 70 part of any real property which it may own, either by
- 71 contract or at public auction, upon the approval by the
- 72 district board;
- 73 (I) To purchase or otherwise acquire, own, hold, sell, lease
- 74 and dispose of all or part of any personal property which it
- 75 may own, either by contract or at public auction;
- 76 (J) Pursuant to a determination by the district board that
- 77 there exists a continuing need for development expenditures
- 78 and that moneys or funds of the district are necessary
- 79 therefor, to borrow money and execute and deliver the

- 80 district's negotiable notes and other evidences of indebted-
- 81 ness therefor, on the terms as the district shall determine,
- 82 and give security therefor as is requisite, including, without
- 83 limitation, a pledge of the district's rights in its subaccount
- 84 of the Economic Opportunity Development District Fund;
- 85 (K) To acquire (either directly or on behalf of the munici-
- 86 pality) an interest in any entity or entities that own any real
- 87 property situate in the district, to contribute capital to any
- 88 entity or entities and to exercise the rights of an owner with
- 89 respect thereto; and
- 90 (L) To expend its funds in the execution of the powers and
- 91 authority given in this section, which expenditures, by the
- 92 means authorized in this section, are hereby determined and
- 93 declared as a matter of legislative finding to be for a public
- 94 purpose and use, in the public interest and for the general
- 95 welfare of the people of West Virginia, to alleviate and
- 96 prevent economic deterioration and to relieve the existing
- 97 critical condition of unemployment existing within the state.
- 98 (b) Additional contents of ordinance. The municipality's
- 99 ordinance shall also state the general intention of the
- 100 municipality to develop and increase services and to make
- 101 capital improvements within the district.
- 102 (c) Mailing of certified copies of ordinance. Upon
- 103 enactment of an ordinance establishing an economic oppor-
- 104 tunity development district excise tax, a certified copy of the
- 105 ordinance shall be mailed to the State Auditor, as ex officio
- 106 the chief inspector and supervisor of public offices, the State
- 107 Treasurer and the Tax Commissioner.

§8-38-12. Special district excise tax authorized.

- 1 (a) General. The council of a municipality, authorized
- 2 by the Legislature to levy a special district excise tax for the
- 3 benefit of an economic opportunity development district,
- 4 may, by ordinance, impose that tax on the privilege of selling

- 5 tangible personal property and rendering select services in
- 6 the district in accordance with this section.
- 7 (b) Tax base. The base of a special district excise tax
- 8 imposed pursuant to this section shall be identical to the
- 9 base of the consumers sales and service tax imposed pursu-
- 10 ant to article fifteen, chapter eleven of this code on sales
- 11 made and services rendered within the boundaries of the
- 12 district. Sales of gasoline and special fuel are not subject to
- 13 special district excise tax, but remain subject to the tax
- 14 levied by article fifteen, chapter eleven of this code. Except
- 15 for the exemption provided in section nine-f of article
- 16 fifteen, chapter eleven of this code, all exemptions and
- 17 exceptions from the consumers sales and service tax also
- 18 apply to the special district excise tax.
- 19 (c) Tax rate. The rate or rates of a special district excise
- 20 tax levied pursuant to this section shall be stated in an
- 21 ordinance enacted by the municipality and identical to the
- 22 rate or rates of the consumers sales and service tax imposed
- 23 pursuant to article fifteen, chapter eleven of this code on
- 24 sales rendered within the boundaries of the district autho-
- 25 rized by this section.
- 26 (d) Collection by Tax Commissioner. The ordinance of
- 27 the municipality imposing a special district excise tax shall
- 28 provide for the tax to be collected by the Tax Commissioner
- 29 in the same manner as the tax levied by section three, article
- 30 fifteen, chapter eleven of this code is administered, assessed.
- 31 collected and enforced.
- 32 (1) The State Tax Commissioner may require the electronic
- 33 filing of returns related to the special district excise tax
- 34 imposed pursuant to this section and may require the
- 35 electronic payment of the special district excise tax imposed
- 36 pursuant to this section. The State Tax Commissioner may
- 37 prescribe by rules adopted or proposed pursuant to article
- 38 three, chapter twenty-nine-a of this code, administrative
- 39 notices, and forms and instructions, the procedures and
- 40 criteria to be followed to electronically file those returns and

- 41 to electronically pay the special district excise tax imposed
- 42 pursuant to this section.
- 43 (2) Any rules filed by the State Tax Commissioner relating
- 44 to the special district excise tax imposed pursuant to this
- 45 section shall set forth the following:
- 46 (A) Acceptable indicia of timely payment;
- 47 (B) Which type of electronic filing method or methods a
- 48 particular type of taxpayer may or may not use;
- 49 (C) What type of electronic payment method or methods a
- 50 particular type of taxpayer may or may not use;
- 51 (D) What, if any, exceptions are allowable and alternative
- 52 methods of payment that may be used for any exceptions;
- 53 (E) Procedures for making voluntary or mandatory elec-
- 54 tronic payments or both; and
- 55 (F) Any other provisions necessary to ensure the timely
- 56 electronic filing of returns related to the special district
 - 7 excise tax and the making of payments electronically of the
- 58 special district excise tax imposed pursuant to this section.
- 59 (3) (A) Notwithstanding the provisions of section five-d,
- 60 article ten, chapter eleven of this code: (i) So long as bonds
- 61 are outstanding pursuant to this article, the Tax Commis-
- 62 sioner shall provide on a monthly basis to the trustee for
- 63 bonds issued pursuant to this article information on returns
- 64 submitted pursuant to this article; and (ii) the trustee may
- 65 share the information so obtained with the municipality that
- 66 established the economic opportunity development district
- 67 that issued the bonds pursuant to this article and with the
- 68 bondholders and with bond counsel for bonds issued pursu-
- 69 ant to this article. The Tax Commissioner and the trustee
- 70 may enter into a written agreement in order to accomplish
- 71 exchange of the information.

- (B) Any confidential information provided pursuant to this subdivision shall be used solely for the protection and enforcement of the rights and remedies of the bondholders of bonds issued pursuant to this article. Any person or entity that is in possession of information disclosed by the Tax Commissioner or shared by the trustee pursuant to subdivision (a) of this subsection is subject to the provisions of section five-d, article ten, chapter eleven of this code as if the person or entity that is in possession of the tax information is an officer, employee, agent or representative of this state or of a local or municipal governmental entity or other governmental subdivision.
- 84 (e) Deposit of net tax collected. -
- 85 (1) The ordinance of the municipality imposing a special
 86 district excise tax shall provide that the Tax Commissioner
 87 deposit the net amount of tax collected in the special
 88 Economic Opportunity Development District Fund to the
 89 credit of the municipality's subaccount therein for the
 90 economic opportunity development district and that the
 91 money in the subaccount may only be used to pay for
 92 development expenditures as provided in this article except
 93 as provided in subsection (f) of this section.
- 94 (2) (A) The State Treasurer shall withhold from the 95 municipality's subaccount in the Economic Opportunity 96 Development District Fund and shall deposit in the General 97 Revenue Fund of this state, on or before the twentieth day of 98 each calendar month next following the effective date of a 99 special district excise tax, a sum equal to one twelfth of the 100 base tax revenue amount last certified by the Development 101 Office pursuant to section seven of this article.
- 102 (B) In addition to the amounts described in paragraph (A)
 103 of this subdivision, the Tax Commissioner shall deposit in
 104 the General Revenue Fund of this state on the dates specified
 105 in paragraph (A) not less than twenty percent nor more than
 106 fifty percent of the excess of the special district excise taxes
 107 collected during the preceding month above one twelfth of

125 based on its determination that:

- 108 the base tax revenue, said percentage to be fixed by the 109 Development Office in conjunction with its approval of an 110 application in accordance with section seven of this article 111 based on the amount of state funds, if any, to be expended in 112 conjunction with the respective economic opportunity 113 development district project for items including, but not 114 limited to, the acquisition, construction, reconstruction, 115 improvement, enlargement or extension of roadways, 116 rights-of-way, sidewalks, traffic signals, water or sewer lines 117 and other public infrastructure and such other expenditures 118 of state funds identified by the Development Office: Pro-119 vided, That the Development Office has the discretion to 120 reduce the minimum percentage of the excess special district 121 excise taxes deposited by the Tax Commissioner in the 122 General Revenue Fund as outlined above from twenty 123 percent to ten percent in conjunction with its approval of an 124 application in accordance with section seven of this article
- 126 (i) The economic development project provides for expen-127 ditures in excess of \$100 million;
- (ii) The economic opportunity development district project does not require the state to expend any additional state funds for items within the district including, but not limited to, the acquisition, construction, reconstruction, improvement, enlargement or extension of roadways, rights-of-way, sidewalks, traffic signals, water or sewer lines and other public infrastructure; and
- 135 (iii) The economic development project contains a provi-136 sion for a mixed use development with a housing component 137 with at least ten percent of housing units in the district 138 allocated as affordable housing.
- 139 (f) Effective date of special district excise tax. Any taxes 140 imposed pursuant to the authority of this section are effec-141 tive on the first day of the calendar month that begins at 142 least sixty days after the date of enactment of the ordinance 143 imposing the tax or at any later date expressly designated in

- 144 the ordinance that begins on the first day of a calendar
- 145 month.
- 146 (g) Copies of ordinance. Upon enactment of an ordi-
- 147 nance levying a special district excise tax, a certified copy of
- 148 the ordinance shall be mailed to the State Auditor, as ex
- 149 officio the chief inspector and supervisor of public offices,
- 150 the State Treasurer and the Tax Commissioner.

§8-38-15. Abolishment and dissolution of district; notice; hearing.

- 1 (a) General. Except upon the express written consent of
- 2 the Executive Director of the Development Office and of all
- 3 the holders or obligees of any indebtedness or other instru-
- 4 ments the proceeds of which were applied to any develop-
- 5 ment expenditures or any indebtedness, the payment of
- 6 which is secured by revenues payable into the fund provided
- 7 under section eight of this article or by any public property,
- 8 a district may only be abolished by the municipality when
- 9 there is no outstanding indebtedness the proceeds of which
- 10 were applied to any development expenditures or the
- 11 payment of which is secured by revenues payable into the
- 12 fund provided under section eight of this article, or by any
- 13 public property, and following a public hearing upon the
- 14 proposed abolishment.
- 15 (b) Notice of public hearing. Notice of the public
- 16 hearing required by subsection (a) of this section shall be
- 17 provided by first-class mail to all owners of real property
- 18 within the district and shall be published as a Class I-0 legal
- 19 advertisement in compliance with article three, chapter
- 20 fifty-nine of this code at least twenty days prior to the public
- 21 hearing.
- 22 (c) Transfer of district assets and funds. Upon the
- 23 abolishment of any economic opportunity development
- 24 district, any funds or other assets, contractual rights or
- 25 obligations, claims against holders of indebtedness or other
- 26 financial benefits, liabilities or obligations existing after full
- 27 payment has been made on all existing contracts, bonds,

- 28 notes or other obligations of the district are transferred to
- 29 and assumed by the municipality. Any funds or other assets
- 30 transferred shall be used for the benefit of the area included
- 31 in the district being abolished.
- 32 (d) Reinstatement of district. Following abolishment of
- 33 a district pursuant to this section, its reinstatement requires
- 34 compliance with all requirements and procedures set forth in
- 35 this article for the initial development, approval, establish-
- 36 ment and creation of an economic opportunity development
- 37 district.

§8-38-16. Bonds issued to finance economic opportunity development district projects.

- 1 (a) General. The municipality that established the
- 2 economic opportunity development district may issue bonds
- 3 or notes for the purpose of financing development expendi-
- 4 tures, as described in section five of this article, with respect
- 5 to one or more projects within the economic opportunity
- 6 development district.
- 7 (b) Limited obligations. All bonds and notes issued by
- 8 a municipality under the authority of this article are limited
- 9 obligations of the municipality.
- 10 (c) Term of obligations. No municipality may issue
- 11 notes, bonds or other instruments for funding district
- 12 projects or improvements that exceed a repayment schedule
- 13 of thirty years.
- 14 (d) Debt service. The principal and interest on the bonds
- 15 is payable out of the funds on deposit in the subaccount
- 16 established for the economic opportunity development
- 17 district pursuant to section eight of this article, including,
- 18 without limitation, any funds derived from the special
- 19 district excise tax imposed by section twelve of this article
- 20 or other revenues derived from the economic opportunity
- 21 development district to the extent pledged for the purpose by
- 22 the municipality in the ordinance authorizing the bonds.

- 23 (e) Surplus funds. To the extent that the average daily
 24 amount on deposit in the subaccount established for a
 25 district pursuant to section eight of this article exceeds, for
 26 more than six consecutive calendar months, the sum of: (1)
 27 \$100,000; plus (2) the amount required to be kept on deposit
 28 pursuant to the documents authorizing, securing or other29 wise relating to the bonds or notes issued under this section,
 30 then the excess shall be used by the district either to redeem
 31 the bonds or notes previously issued or remitted to the
 32 General Fund of this state.
- 33 (f) Debt not general obligation of municipality. Neither
 34 the notes or bonds and any interest coupons issued under the
 35 authority of this article shall ever constitute an indebtedness
 36 of the municipality issuing the notes or bonds within the
 37 meaning of any Constitutional provision or statutory limita38 tion and do not constitute or give rise to a pecuniary liability
 39 of the municipality issuing the notes or bonds.
- 40 (g) Debt not a charge general credit or taxing powers of 41 municipality. — Neither the bonds or notes, nor interest 42 thereon, is a charge against the general credit or taxing 43 powers of the municipality and that fact shall be plainly 44 stated on the face of each bond or note.

45 (h) Issuance of bonds or notes. -

46 (1) Bonds or notes allowed under this section may be 47 executed, issued and delivered at any time and, from time to time, may be in a form and denomination, may be of a tenor, 49 must be negotiable but may be registered as to the principal thereof or as to the principal and interest thereof, may be 50 51 payable in any amounts and at any time or times, may be 52 payable at any place or places, may bear interest at any rate 53 or rates payable at any place or places and evidenced in any 54 manner and may contain any provisions therein not inconsis-55 tent herewith, all as provided in the ordinance of the munici-56 pality whereunder the bonds or notes are authorized to be 57 issued.

- 58 (2) The bonds may be sold by the municipality at public or 59 private sale at, above or below par as the municipality 60 authorizes.
- (3) Bonds and notes issued pursuant to this article shall be
 signed by the authorized representative of the municipality
 and attested by the municipal clerk or recorder and be under
 the seal of the municipality.
- 65 (4) Any coupons attached to the bonds shall bear the 66 facsimile signature of the authorized representative of the 67 municipality. If any of the officials whose signatures appear 68 on the bonds, notes or coupons cease to be officers before the 69 delivery of the bonds or notes, their signatures are valid and 70 sufficient for all purposes to the same extent as if they had 71 remained in office until the delivery.
- (i) Additional bonds or notes. If the proceeds of the bonds or notes, by error of calculation or otherwise, are less than the cost of the economic opportunity development district project, or if additional real or personal property is to be added to the district project or if it is determined that financing is needed for additional development expenditures, additional bonds or notes may, in like manner, be issued to provide the amount of the deficiency or to defray the cost of acquiring or financing any additional real or personal property or development expenditures and, unless otherwise provided in the trust agreement, mortgage or deed of trust, are considered to be of the same issue and are entitled to payment from the same fund, without preference or priority, and are of equal priority as to any security.

§8-38-17. Security for bonds.

- 1 (a) General. Unless the municipality otherwise deter-
- 2 mines in the ordinance authorizing the issuance of the bonds
- 3 or notes under the authority of this article, there is hereby
- 4 created a statutory lien upon the subaccount created pursu-
- 5 ant to section eight of this article and all special district
- 6 excise tax revenues collected for the benefit of the district

- 7 pursuant to section eleven-a, article ten, chapter eleven of
- 8 this code for the purpose of securing the principal of the
- 9 bonds or notes and the interest thereon.
- 10 (b) Security for debt service. The principal of and
- 11 interest on any bonds or notes issued under the authority of
- 12 this article shall be secured by a pledge of the special district
- 13 excise tax revenues derived from the economic opportunity
- 14 development district project by the municipality issuing the
- 15 bonds or notes to the extent provided in the ordinance
- 16 adopted by the municipality authorizing the issuance of the
- 17 bonds or notes.

18 (c) Trust indenture. —

- 19 (1) In the discretion and at the option of the municipality,
- 20 the bonds and notes may also be secured by a trust indenture
- 21 by and between the municipality and a corporate trustee,
- 22 which may be a trust company or bank having trust powers,
- 23 within or without the State of West Virginia.
- 24 (2) The ordinance authorizing the bonds or notes and
- 25 fixing the details thereof may provide that the trust inden-
- 26 ture may contain provisions for the protection and enforcing
- 27 the rights and remedies of the bondholders as are reasonable
- 28 and proper, not in violation of law, including covenants
- 29 setting forth the duties of the municipality in relation to the
- 30 construction, acquisition or financing of an economic
- 31 opportunity development district project, or part thereof or
- 32 an addition thereto, and the improvement, repair, mainte-
- 33 nance and insurance thereof and for the custody, safeguard-
- 34 ing and application of all moneys and may provide that the
- 35 economic opportunity development district project shall be
- 36 constructed and paid for under the supervision and approval
- 37 of the consulting engineers or architects employed and
- 38 designated by the municipality or, if directed by the munici-
- 39 pality in the ordinance, by the district board, and satisfac-
- 40 tory to the purchasers of the bonds or notes, their successors,
- 41 assigns or nominees who may require the security given by
- 42 any contractor or any depository of the proceeds of the bonds

- 43 or notes or the revenues received from the district project be
- 44 satisfactory to the purchasers, their successors, assigns or
- 45 nominees.
- 46 (3) The indenture may set forth the rights and remedies of
- 47 the bondholders, the municipality or trustee and the inden-
- 48 ture may provide for accelerating the maturity of the revenue
- 49 bonds, at the option of the bondholders or the municipality
- 50 issuing the bonds, upon default in the payment of the
- 51 amounts due under the bonds.
- 52 (4) The municipality may also provide by resolution and in
- 53 the trust indenture for the payment of the proceeds of the
- 54 sale of the bonds or notes and the revenues from the eco-
- 55 nomic opportunity development district project to any
- 56 depository it determines, for the custody and investment
- 57 thereof and for the method of distribution thereof, with
- 58 safeguards and restrictions it determines to be necessary or
- 59 advisable for the protection thereof and upon the filing of a
- 60 certified copy of the resolution or of the indenture for record
- 61 with the clerk or recorder of the municipality in which the
- 62 economic opportunity development project is located, the
- 63 resolution has the same effect, as to notice, as the
- 64 recordation of a deed of trust or other recordable instrument.
- 65 (5) In the event that more than one certified resolution or
- 66 indenture is recorded, the security interest granted by the
- 67 first recorded resolution or indenture has priority in the
- 68 same manner as an earlier filed deed of trust except to the
- 69 extent the earlier recorded resolution or indenture provides
- 70 otherwise.

71 (d) Mortgage or deed of trust. -

- 72 (1) In addition to or in lieu of the indenture provided in
- 73 subsection (c) of this section, the principal of and interest on
- 74 the bonds or notes may, but need not, be secured by a
- 75 mortgage or deed of trust covering all or any part of the
- 76 economic opportunity development district project from
- 77 which the revenues pledged are derived and the same may be

78 secured by an assignment or pledge of the income received 79 from the economic opportunity development district project.

(2) The proceedings under which bonds or notes are 80 81 authorized to be issued, when secured by a mortgage or deed 82 of trust, may contain the same terms, conditions and provisions provided herein when an indenture is entered into 84 between the municipality and a trustee and any mortgage or 85 deed of trust may contain any agreements and provisions 86 customarily contained in instruments securing bonds or 87 notes, including, without limiting the generality of the 88 foregoing, provisions respecting the fixing and collection of 89 revenues from the economic opportunity development 90 district project covered by the proceedings or mortgage, the 91 terms to be incorporated in any lease, sale or financing agreement with respect to the economic opportunity devel-93 opment district project, the improvement, repair, mainte-94 nance and insurance of the economic opportunity develop-95 ment district project, the creation and maintenance of 96 special funds from the revenues received from the economic 97 opportunity development district project and the rights and 98 remedies available in event of default to the bondholders or 99 note holders, the municipality, or to the trustee under an 100 agreement, indenture, mortgage or deed of trust, all as the 101 municipality considers advisable and shall not be in conflict 102 with the provisions of this article or any existing law: 103 Provided, That in making any agreements or provisions, a 104 municipality shall not have the power to incur original 105 indebtedness by indenture, ordinance, resolution, mortgage 106 or deed of trust except with respect to the economic opportu-107 nity development district project and the application of the 108 revenues therefrom and shall not have the power to incur a 109 pecuniary liability or a charge upon its general credit or 110 against its taxing powers unless approved by the voters in accordance with article one, chapter thirteen of this code or 112 as otherwise permitted by the Constitution of this state.

113

- 114 (1) The proceedings authorizing any bonds and any
- 115 indenture, mortgage or deed of trust securing the bonds may
- 116 provide that, in the event of default in payment of the
- 117 principal of or the interest on the bonds, or notes, or in the
- 118 performance of any agreement contained in the proceedings.
- 119 indenture, mortgage or deed of trust, payment and perfor-
- 120 mance may be enforced by the appointment of a receiver in
- 121 equity with power to charge and collect rents or other
- 122 amounts and to apply the revenues from the economic
- 123 opportunity development district project in accordance with
- 124 the proceedings or the provisions of the agreement, inden-
- 125 ture, mortgage or deed of trust.
- 126 (2) Any agreement, indenture, mortgage or deed of trust
- 127 may provide also that, in the event of default in payment or
- 128 the violation of any agreement contained in the mortgage or
- 129 deed of trust, the agreement, indenture, mortgage or deed of
- 130 trust may be foreclosed either by sale at public outcry or by
- 131 proceedings in equity and may provide that the holder or
- 132 holders of any of the bonds secured thereby may become the
- 133 purchaser at any foreclosure sale, if the highest bidder
- 134 therefor.
- 135 (f) No pecuniary liability. No breach of any agreement,
- 136 indenture, mortgage or deed of trust may impose any pecuni-
- 137 ary liability upon a municipality or any charge upon its
- 138 general credit or against its taxing powers.

§8-38-20. Use of proceeds from sale of bonds.

- 1 (a) General. The proceeds from the sale of any bonds
- 2 issued under authority of this article shall be applied only for
- 3 the purpose for which the bonds were issued: Provided, That
- 4 any accrued interest received in any sale shall be applied to
- 5 the payment of the interest on the bonds sold: Provided,
- 6 however, That if for any reason any portion of the proceeds
- 7 may not be needed for the purpose for which the bonds were
- 8 issued, then the unneeded portion of the proceeds may be
- 9 applied to the purchase of bonds for cancellation or payment

- 10 of the principal of or the interest on the bonds, or held in
- 11 reserve for the payment thereof.
- 12 (b) Payment of costs. The costs that may be paid with
- 13 the proceeds of the bonds include all development expendi-
- 14 tures described in section five of this article and may also
- 15 include, but not be limited to, the following:
- 16 (1) The cost of acquiring any real estate determined
- 17 necessary;
- 18 (2) The actual cost of the construction of any part of an
- 19 economic opportunity development district project which
- 20 may be constructed, including architects', engineers',
- 21 financial or other consultants' and legal fees;
- 22 (3) The purchase price or rental of any part of an economic
- 23 opportunity development district project that may be
- 24 acquired by purchase or lease;
- 25 (4) All expenses incurred in connection with the authoriza-
- 26 tion, sale and issuance of the bonds to finance the acquisition
- 27 and the interest on the bonds for a reasonable time prior to
- 28 construction during construction and for not exceeding
- 29 twelve months after completion of construction; and
- 30 (5) Any other costs and expenses reasonably necessary in
- 31 the establishment and acquisition of an economic opportu-
- 32 nity development district project and the financing thereof.

The Joint Committee on Enrolled Bills hereby certifies that
the foregoing bill is correctly enrolled.
Chairman Senate Committee
A -
Meckey Tron
Chairman House Committee
Originated in the Senate.
In effect ninety days from passage.
Clerk of the Senate
Steges h. S. Clerk of the House of Delegates
Acting President of the Senate
Speaker of the House of Delegates
The within is approved this the 1845 Day of
al By Tonelle

PRESENTED TO THE GOVERNOR

MAR 1 6 2011

Time 9:45 Zm